

Message Text

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E.O. 11652: GDS
TAGS: PGEN, CY
SUBJECT: GOALS AND OBJECTIVES FOR AMBASSADORS

REF: STATE 204923

1. FOLLOWING ARE OUR SUGGESTED REVISIONS OF LANGUAGE AND
STRUCTURE OF TEXT IN REFTEL. PURPOSES OF PROPOSED
REVISIONS ARE TO IDENTIFY TWO MAJOR GOALS DISTINCT FROM THE
ADVANCEMENT OF PROGRESS TOWARD A NEGOTIATED SETTLEMENT, TO
PROVIDE A BETTER BALANCE BETWEEN OUR APPROACHES TO GREEK AND
TURKISH CYPRIOT COMMUNITIES, AND TO SHARPEN THE WORDING OF
CERTAIN SUBSECTIONS.

2. ROMAN NUMERAL I.A. RETAIN AS IS WITH TWO EXCEPTIONS:
--DELETE SUBPARAGRAPH DEALING WITH SOVEREIGN BASE AREAS,
WHICH WILL BE INCLUDED IN NEW GOAL UNDER ROMAN NUMERAL II.
--ADD VERBATIM LAST SUBPARAGRAPH FROM I.B. DEALING WITH USIS
ACTIVITIES, WHICH SHOULD BE DIRECTED TOWARD BOTH COMMUNITIES.

3. ROMAN NUMERAL I.B. PROPOSE THREE CHANGES:
--SINCE WE WILL PRESUMABLY WISH TO ENCOURAGE CONTINUED
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EFFORTS TOWARD A NEGOTIATED SETTLEMENT REGARDLESS OF
COLORATION OF ANY EMERGING GREEK CYPRIOT GOVERNMENT,
RECOMMEND SUBPARAGRAPH DEALING WITH THIS SUBJECT BE
REPHRASED AS FOLLOWS:
"MAINTAIN CONTACTS WITH ALL SHADES OF GREEK CYPRIOT POLITICAL
OPINION AND BY APPROPRIATE DIPLOMATIC MEANS ENCOURAGE
CONTINUED GOC COMMITMENT TO A NEGOTIATED CYPRUS SETTLEMENT."

--TO BROADEN THE SCOPE OF THE TERRITORIAL ISSUE AND TO INDICATE RECOGNITION THAT GOC HAS ALREADY EXPRESSED A WILLINGNESS TO MAKE CONCESSIONS INVOLVING MORE THAN 20 PERCENT OF THE TERRITORY OF THE REPUBLIC TO TURKISH CYPRIOTS, RECOMMEND THAT SUBPARAGRAPH DEALING WITH THIS SUBJECT BE REVISED TO READ:

"ENCOURAGE CONTINUED FLEXIBILITY ON THE TERRITORIAL ISSUE WHICH WILL PERMIT THE TURKISH CYPRIOT COMMUNITY TO ADMINISTER SOMETHING MORE THAN 20 PERCENT OF THE TERRITORY OF THE REPUBLIC CURRENTLY BEING OFFERED BY THE GREEK CYPRIOT SIDE."

-- TO TAKE INTO CONSIDERATION TURKISH CONCERNS ABOUT SECURITY, RECOMMEND THAT THIRD SUBPARAGRAPH BE REVISED TO INCLUDE PHRASE "AND PROVISION MADE FOR THEIR SECURITY CONCERN" BE ADDED AFTER PHRASE "MEASURE OF AUTONOMY."

4. ROMAN NUMERAL I.C. RECOMMEND FOUR CHANGES IN LANGUAGE:

--TO AVOID BECOMING TOO SPECIFIC AS TO WHICH POWERS MUST BE RESERVED TO A CENTRAL GOVERNMENT, SUGGEST PHRASE "E.G." BE INSERTED IN FRONT OF PHRASE "IN THE ECONOMIC, FINANCIAL AND FOREIGN POLICY FIELD" IN SECOND SUBPARAGRAPH.

--THE GOAL IN SUBPARAGRAPH THREE IMPLIES A DEPARTURE IN U.S. POLICY. WE DO NOT REMEMBER EVER HAVING TOLD THE CONFIDENTIAL

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TURKS THAT THEY MUST HAND BACK VAROSHA AND BELIEVE THIS SHOULD BE CAST AS AN ASSESSMENT OF NEGOTIATING POSSIBILITIES RATHER THAN AS A U.S. DEMAND. THEREFORE, WE RECOMMEND IT BE REVISED TO READ "IMPRESS UPON THE TURKISH CYPRIOTS THAT THEY CANNOT RETAIN ALL THE TERRITORY THEY NOW HOLD AND THAT OUR ESTIMATE IS THAT IT WOULD BE NECESSARY TO RETURN VAROSHA AND SOME OTHER TERRITORY NOW WITHIN THE CONTROL OF THE TFSC IF THERE IS TO BE A VIABLE SETTLEMENT."

--IN FIFTH SUBPARAGRAPH, STRENGTHEN BY REVISING TO READ "EMPHASIZE THE IMPORTANCE THE U.S. ATTACHES TO HUMAN RIGHTS ISSUES AND ENCOURAGE THE TURKISH CYPRIOTS TO COOPERATE IN ACCOUNTING FOR AS MANY MISSING PERSONS AS POSSIBLE AND TO GRANT MAXIMUM FREEDOM TO GREEK CYPRIOTS REMAINING IN THE NORTH TO LEAD NORMAL LIVES."

--RECOMMEND SIXTH SUBPARAGRAPH BE CHANGED TO READ "REITERATE OUR OPPOSITION TO IMMIGRATION OF MAINLAND TURKS TO CYPRUS" SINCE WE PRESUMABLY WOULD NOT OBJECT TO RETURN OF CYPRIOT TURKS.

5. ADD NEW ROMAN NUMERAL II: "FOSTER IN THE TWO COMMUNITIES, BOTH BEFORE AND AFTER ANY EVENTUAL SETTLEMENT, A

POLOTICAL CLIMATE CONDUCIVE TO RETENTION BY THE U.K. OF THE SOVEREIGN BASE AREAS AND CONTINUED U.S. ACCESS TO THEM BECAUSE OF THEIR VALUE FOR INTELLIGENCE GATHERING AND AS A BASE-IN BEING IN THE EASTERN MEDITERRANEAN"

(NOTE: WE ASSUME THAT ENCOURAGING UK TO RETAIN SBA'S IN CYPRUS AND TO CONTINUE TO SERVE AS CYPRUS GUARANTOR WOULD LOGICALLY BE INCLUDED IN GOALS OF U.S. AMB. TO U.K.)

6. SINCE WE BELIEVE THAT THE U.S. CAN, WITHOUT GOING BEYOND OUR TRADITIONAL SUPPORT OF DEMOCRATIC GOVERNMENTS, EXERCISE A DEGREE OF CONSTRUCTIVE INFLUENCE IN THE PERIOD LEADING UP TO THE PRESIDENTIAL ELECTIONS IN FEBRUARY, 1978, WE PROPOSE AN ADDITIONAL GOAL UNDER ROMAN NUMERAL III: "SUPPORT BY APPROPRIATE DIPLOMATIC MEANS, THE EMERGENCE
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OF A MODERATE GREEK CYPRIOT GOVERNMENT COMMITTED TO A NEGOTIATED SETTLEMENT, OPPOSED TO SIGNIFICANT SOVIET INVOLVEMENT IN THE SETTLEMENT PROCESS AND IN CYPRUS AFFAIRS GENERALLY, AND DEDICATED TO THE DENIAL OF ANY INCREASED ROLE BY THE COMMUNIST OR SOCIALIST PARTIES IN GOVERNMENTAL DECISION MAKING."

7. ROMAN NUMERAL I.C. SUBSECTION ON PROTECTION OF U.S. INTEREST IN NORTHERN CYPRUS DOES NOT LOGICALLY FIT, WITHIN THE CONTEXT OF A NEGOTIATED SETTLEMENT GOAL. EVEN THOUGH IT MAY NOT BE ON A PAR WITH OTHER MAJOR ROMAN NUMERAL GOALS, WE RECOMMEND IT BE MADE SEPARATE GOAL IV.
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